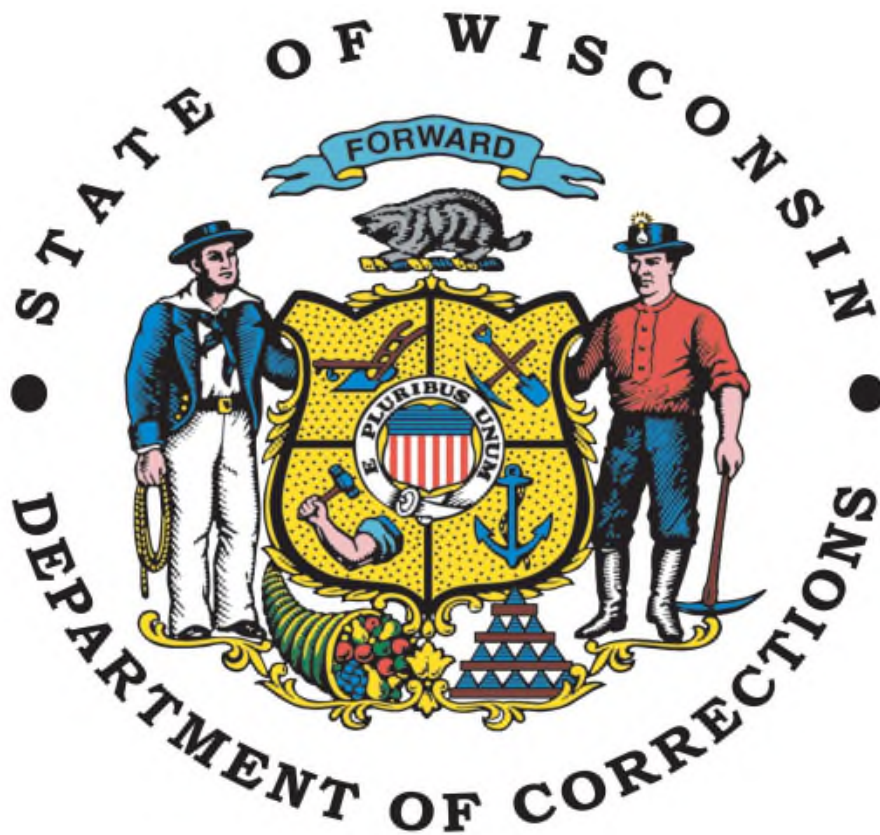


Wisconsin Department of Corrections

OFFICE OF DETENTION FACILITIES



2016 Annual Report

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State of Wisconsin Department of Corrections Office of Detention Facilities

The Department of Corrections' Office of Detention Facilities (ODF) has statutory authority, in accordance with Wis. Stats. §301.37, for the regulation and oversight of local detention facilities including county jails, houses of correction, secure juvenile detention centers, unlocked Huber facilities and municipal lockups. Through the Office of Detention Facilities, the Department establishes reasonable standards for the design, construction, repair, maintenance, operation and management of these facilities. Regionally located ODF Detention Facilities Specialists conduct annual inspections of each facility, provide technical assistance to local jurisdictions, training to staff, and coordinate a variety of efforts to assist sheriffs, jail administrators, superintendents, police chiefs and other local officials in the operation and management of their facilities.

ODF works to message nationally recognized correctional best practices and applicable state and federal statutes that are specific to detention in an effort to mitigate risk and reduce liability, which directly contributes to safer and more secure facilities. Managing and operating safe and secure facilities promotes safer Wisconsin communities and more successful offender reentry.

On the next page, you will find the names of the ODF team members, our respective geographical areas of responsibility and our contact information. We strive to be readily accessible and are eager to answer your questions and respond to concerns related to our specialized work and responsibilities.

Sincerely,

A handwritten signature in black ink, appearing to read "Kristi Dietz".

Kristi Dietz
Director, Office of Detention Facilities
DOC Tribal Liaison

Kristi.Dietz@Wisconsin.gov

3099 E. Washington Avenue
Madison, WI 53704
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April 2017

WISCONSIN DEPARTMENT OF CORRECTIONS OFFICE OF DETENTION FACILITIES



Revised 04/10/2017

Western Region

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(715) 498-1962 (Cell)
(715) 738-3029

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Vacant

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Wisconsin Rapids, WI 54494
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Northeastern Region

Nancy Thelen

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Milwaukee, WI 53203-1675
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Regional Statistics

2016 Distribution by Rated Capacity		
<u>Jail Size</u>	<u># Jails</u>	<u>Percent</u>
<101	27	34%
101-200	23	29%
201-300	8	10%
301-400	9	11%
401-500	4	5%
501-600	4	5%
601-700	1	1%
801-900	1	1%
901-1000	1	1%
1001-2000	1	1 %

Northern Region	
Area Population - 412,449	
Counties - 14	
Jails - 14	
Jail Beds - 1,499	
Municipal Lockups - 1	
Juvenile Detention - 2	
Detention Beds - 34	
Size of Jails:	
<101	57% (8)
101-200	29% (4)
201-300	14% (2)

Northeastern Region	
Area Population - 1,093,648	
Counties - 15	
Jails - 17	
Jail Beds - 3,491	
Municipal Lockups - 4	
Juvenile Detention - 2	
Detention Beds - 77	
Size of Jails:	
<101	23% (4)
101-200	41% (7)
201-300	6% (1)
301-400	18% (3)
501-600	12% (2)

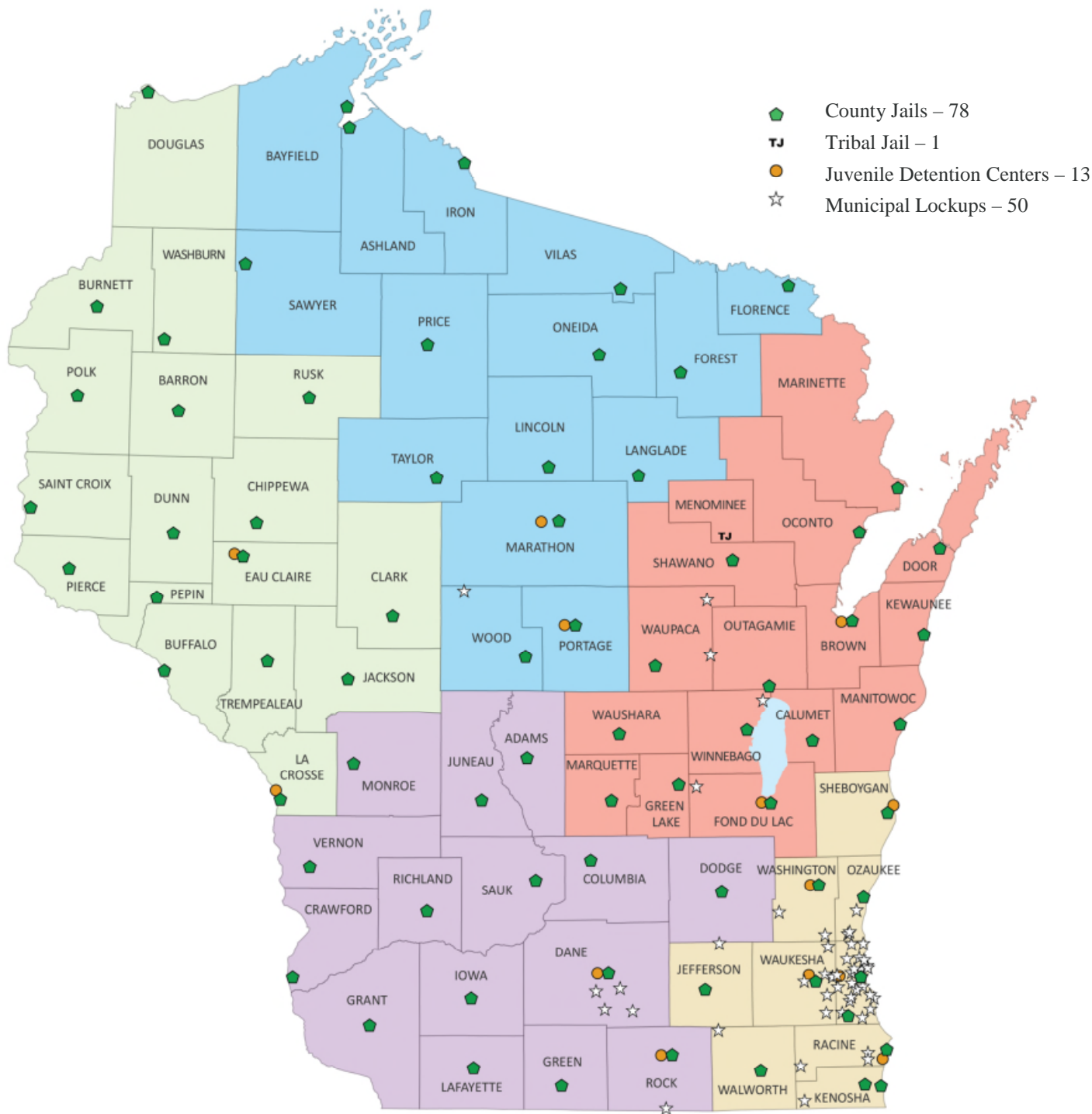
Southern Region	
Area Population - 1,231,348	
Counties - 17	
Jails - 19	
Jail Beds - 3,530	
Municipal Lockups - 5	
Juvenile Detention - 2	
Detention Beds - 59	
Size of Jails:	
<101	37% (7)
101-200	32% (6)
201-300	5% (1)
301-400	10.5% (2)
401-500	10.5% (2)
501-600	5% (1)

Southeastern Region	
Area Population - 2,219,163	
Counties - 9	
Jails - 12	
Jail Beds - 7,018	
Municipal Lockups - 40	
Juvenile Detention - 5	
Detention Beds - 312	
Size of Jails:	
201-300	17% (2)
301-400	33% (4)
401-500	8.33% (1)
501-600	8.33% (1)
601-700	8.33% (1)
801-900	8.33% (1)
901-1000	8.33% (1)
1001-2000	8.33% (1)

Western Region	
Area Population - 730,378	
Counties - 17	
Jails - 17	
Jail Beds - 2,208	
Municipal Lockups - 0	
Juvenile Detention - 2	
Detention Beds - 49	
Size of Jails:	
<101	47% (8)
101-200	35% (6)
201-300	12% (2)
401-500	6% (1)

Area Populations are based on 2010 census from the WI Blue Book 2015-2016

WISCONSIN DEPARTMENT OF CORRECTIONS
OFFICE OF DETENTION FACILITIES



Wisconsin County Jails 2008-2016 Admissions Comparisons

County	2008	2009	2010	2011	2012	2013	2014	2015	2016	2015-16 %Change	2008-16 %Change
Adams	1,618	1,454	1,291	1,359	1,197	1,149	962	1,120	1,157	3.3%	-28.5%
Ashland	1,328	1,200	1,140	1,160	1,051	993	1,102	1,069	1,145	7.1%	-13.8%
Barron	2,186	2,163	2,164	2,288	2,183	1,984	2,193	2,460	2,351	-4.4%	7.5%
Bayfield	430	550	586	644	667	656	682	726	806	11.0%	87.4%
Brown	9,950	10,569	10,453	10,079	9,516	9,635	9,569	10,001	9,678	-3.2%	-2.7%
Buffalo	461	560	482	518	494	466	379	491	493	0.4%	6.9%
Burnett	1,159	1,033	1,011	1,024	1,057	1,205	1,118	1,020	1,109	8.7%	-4.3%
Calumet	992	1,047	963	890	1,039	1,100	1,043	992	1,107	11.6%	11.6%
Chippewa	2,964	3,109	3,250	3,125	3,316	2,853	2,988	2,851	2,966	4.0%	0.1%
Clark	1,181	1,136	1,033	953	961	894	865	929	1,085	16.8%	-8.1%
Columbia	3,271	3,086	2,955	2,770	2,939	3,050	3,148	2,957	3,014	1.9%	-7.9%
Crawford	496	515	479	449	428	400	451	435	491	12.9%	-1.0%
Dane	15,682	14,687	14,932	13,891	13,941	13,562	13,805	12,575	12,717	1.1%	-18.9%
Dodge	6,383	6,808	6,814	6,912	5,631	4,978	4,944	4,286	4,362	1.8%	-31.7%
Door	1,233	1,225	1,079	966	1,091	1,047	933	899	934	3.9%	-24.2%
Douglas	3,341	3,049	2,821	2,752	3,199	2,763	3,118	3,215	2,829	-12.0%	-15.3%
Dunn	2,387	2,333	2,340	2,300	2,076	2,156	1,994	2,154	2,114	-1.9%	-11.4%
Eau Claire	5,978	5,475	5,336	4,293	4,051	4,556	4,502	4,764	4,830	1.4%	-19.2%
Florence	305	323	310	252	189	215	190	154	154	0.0%	-49.5%
Fond du Lac	4,021	4,167	3,541	3,241	3,186	3,216	3,294	3,286	3,313	0.8%	-17.6%
Forest	1,117	979	1,037	941	1,105	1,013	870	883	1,019	15.4%	-8.8%
Grant	1,260	1,376	1,175	1,358	1,610	1,472	1,363	1,171	1,224	4.5%	-2.9%
Green	852	885	708	691	726	691	745	663	625	-5.7%	-26.6%
Green Lake	711	738	736	917	946	882	871	834	970	16.3%	36.4%
Iowa	1,283	1,132	970	917	972	883	825	940	1,029	9.5%	-19.8%
Iron	312	277	287	264	188	230	103	257	331	28.8%	6.1%
Jackson	1,471	1,465	1,363	1,365	1,440	1,380	1,310	1,326	1,370	3.3%	-6.9%
Jefferson	3,638	3,244	2,561	2,515	2,588	2,519	1,896	2,557	2,724	6.5%	-25.1%
Juneau	1,509	1,359	1,123	1,005	1,170	1,091	1,233	1,280	1,305	2.0%	-13.5%
Kenosha	11,494	11,389	10,370	9,550	9,257	8,790	8,610	7,926	7,994	0.9%	-30.5%
Kewaunee	377	433	446	458	537	671	584	573	557	-2.8%	47.7%
La Crosse	5,893	6,333	6,038	5,178	6,106	5,668	5,262	5,401	5,562	3.0%	-5.6%
Lafayette	372	344	321	320	418	447	465	442	266	-39.8%	-28.5%
Langlade	1,277	1,219	1,097	1,057	1,094	1,149	1,167	1,143	1,190	4.1%	-6.8%
Lincoln	1,277	1,335	1,304	1,540	1,621	1,726	1,459	1,538	1,685	9.6%	31.9%
Manitowoc	3,785	3,793	3,750	2,941	2,822	2,951	2,885	2,912	2,946	1.2%	-22.2%
Marathon	6,403	5,153	5,097	4,817	4,733	4,915	5,046	4,993	5,238	4.9%	-18.2%
Marinette	1,902	1,809	1,670	1,631	1,784	1,679	1,687	1,947	2,000	2.7%	5.2%
Marquette	1,174	978	758	642	757	679	621	628	827	31.7%	-29.6%
Menominee Tribal	1,203	958	1,277	1,217	1,171	1,265	1,108	-	-	-	-
Milwaukee	44,490	38,426	39,887	39,089	35,816	34,541	32,085	31,690	31,709	0.1%	-28.7%
Monroe	3,206	3,019	2,650	2,547	2,773	2,805	2,343	2,480	2,651	6.9%	-17.3%
Oconto	1,454	1,409	1,402	1,278	1,233	1,689	1,452	1,436	1,571	9.4%	8.0%
Oneida	2,647	2,674	2,540	2,189	2,028	1,807	2,095	1,937	2,468	27.4%	-6.8%
Outagamie	7,137	6,756	6,328	6,016	6,436	6,187	6,050	5,909	5,991	1.4%	-16.1%
Ozaukee	2,967	2,739	2,518	2,202	2,370	2,311	2,439	2,621	2,794	6.6%	-5.8%
Pepin	388	362	302	312	276	305	342	318	337	6.0%	-13.1%
Pierce	1,086	1,071	1,021	1,194	1,098	1,129	1,061	1,133	1,200	5.9%	10.5%
Polk	2,016	1,732	1,528	1,580	1,516	1,573	1,573	1,412	1,377	-2.5%	-31.7%
Portage	1,770	1,840	1,940	1,659	1,695	1,877	1,791	1,726	1,799	4.2%	1.6%
Price	587	538	373	375	344	279	431	377	261	-30.8%	-55.5%
Racine	11,118	10,644	9,712	9,676	9,285	9,152	9,047	9,090	8,705	-4.2%	-21.7%
Richland	650	641	575	524	545	500	574	679	638	-6.0%	-1.8%
Rock	7,671	7,255	6,673	6,200	6,451	6,115	5,968	5,894	5,580	-5.3%	-27.3%
Rusk	559	572	696	645	688	541	709	1,136	849	-25.3%	51.9%
Sauk	5,092	4,335	3,665	3,404	3,521	3,428	3,222	2,942	2,858	-2.9%	-43.9%
Sawyer	1,730	1,554	1,655	1,517	1,566	1,461	1,355	1,453	1,496	3.0%	-13.5%
Shawano	4,312	4,333	2,808	3,881	2,740	2,298	2,356	2,208	2,532	14.7%	-41.3%

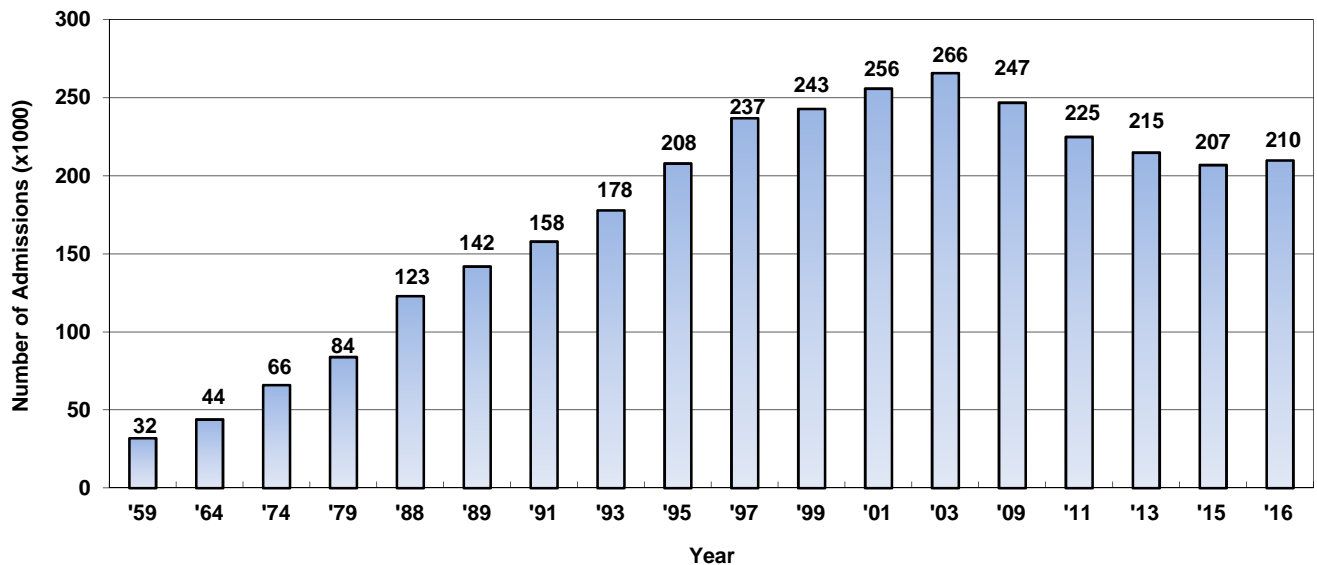
Wisconsin County Jails 2008-2016 Admissions Comparisons (continued)

County	2008	2009	2010	2011	2012	2013	2014	2015	2016	2015-16 %Change	2008-16 %Change
Sheboygan	5,254	5,457	4,223	3,964	4,591	3,706	3,742	3,424	3,335	-2.6%	-36.5%
St. Croix	3,396	3,309	3,054	2,968	2,966	2,760	2,860	3,034	2,904	-4.3%	-14.5%
Taylor	924	838	710	640	635	669	700	766	877	14.5%	-5.1%
Trempealeau	1,208	1,217	1,087	990	869	933	912	894	944	5.6%	-21.9%
Vernon	1,307	1,192	1,103	977	1,026	941	713	782	1,008	28.9%	-22.9%
Vilas	1,541	1,635	1,666	1,600	1,672	1,595	1,606	1,443	1,376	-4.6%	-10.7%
Walworth	5,719	5,296	4,999	4,763	3,868	3,595	3,182	3,332	3,366	1.0%	-41.1%
Washburn	761	665	755	596	728	833	711	764	869	13.7%	14.2%
Washington	4,821	4,460	4,922	4,328	4,319	4,262	4,213	4,188	4,240	1.2%	-12.1%
Waukesha	9,341	8,948	8,095	8,098	8,090	8,234	8,834	8,191	8,294	1.3%	-11.2%
Waupaca	2,431	2,976	2,471	2,165	1,777	1,915	2,321	2,151	2,252	4.7%	-7.4%
Wausara	1,271	1,644	1,675	1,442	1,083	1,226	1,201	1,127	1,266	12.3%	-0.4%
Winnebago	6,771	6,792	6,220	6,304	6,348	6,402	5,714	5,515	5,982	8.5%	-11.7%
Wood	3,456	3,347	3,217	2,981	2,968	3,110	2,872	2,945	3,224	9.5%	-6.7%
TOTALS	259,757	247,364	235,538	225,294	220,578	215,158	209,864	206,795	210,270	1.7%	-19.1%

Total admissions (bookings) are reported to ODF annually by each county jail.

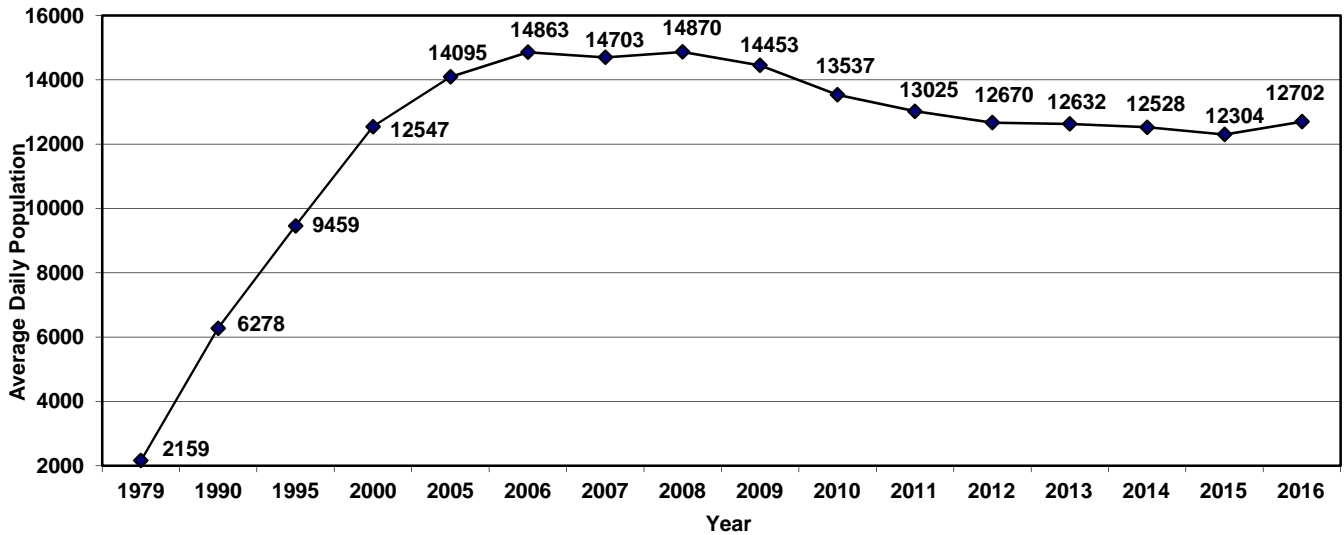
2013 admissions for Milwaukee County do not include direct bookings completed by the House of Correction.

Wisconsin County Jails Admissions 1959-2016



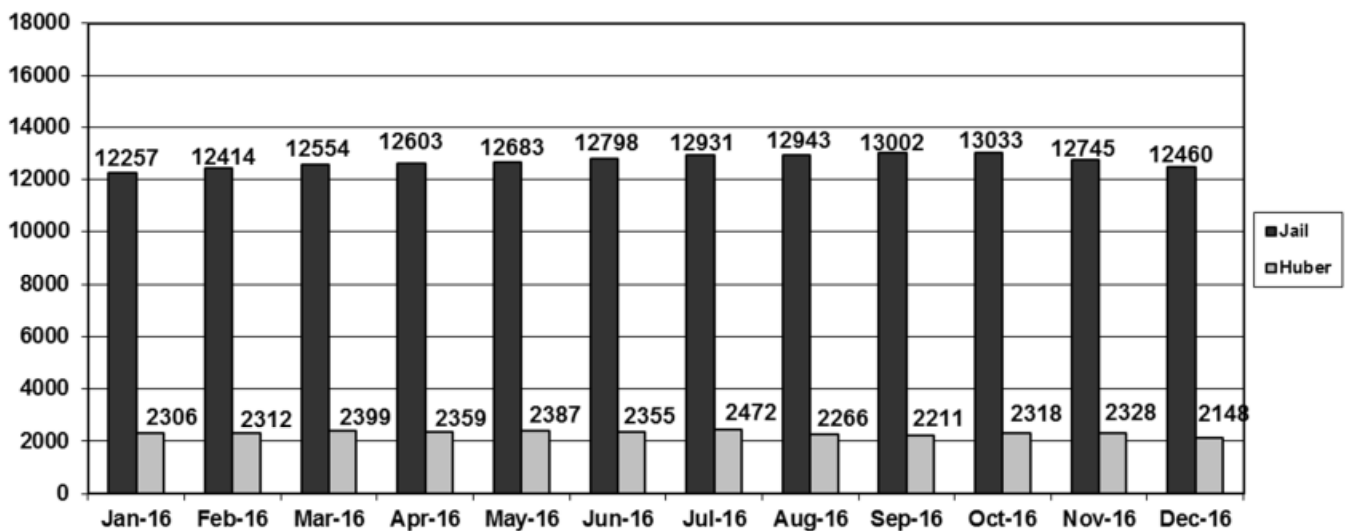
The chart above reflects yearly admissions to Wisconsin county jails. The totals are x1000 and have been rounded for ease of review.

Wisconsin County Jails Average Daily Population 1979-2016



The average daily population in Wisconsin's county jails dramatically increased over three decades from 2,159 inmates in 1979 to its peak of 14,870 in 2008. The county jails realized a decrease of 17.25% to their average daily population from 2008 to 2015, and an increase of 3.23% from 2015 to 2016. *(Source: county jails reports to ODF)*

2016 Wisconsin County Jail Populations and Huber Counts



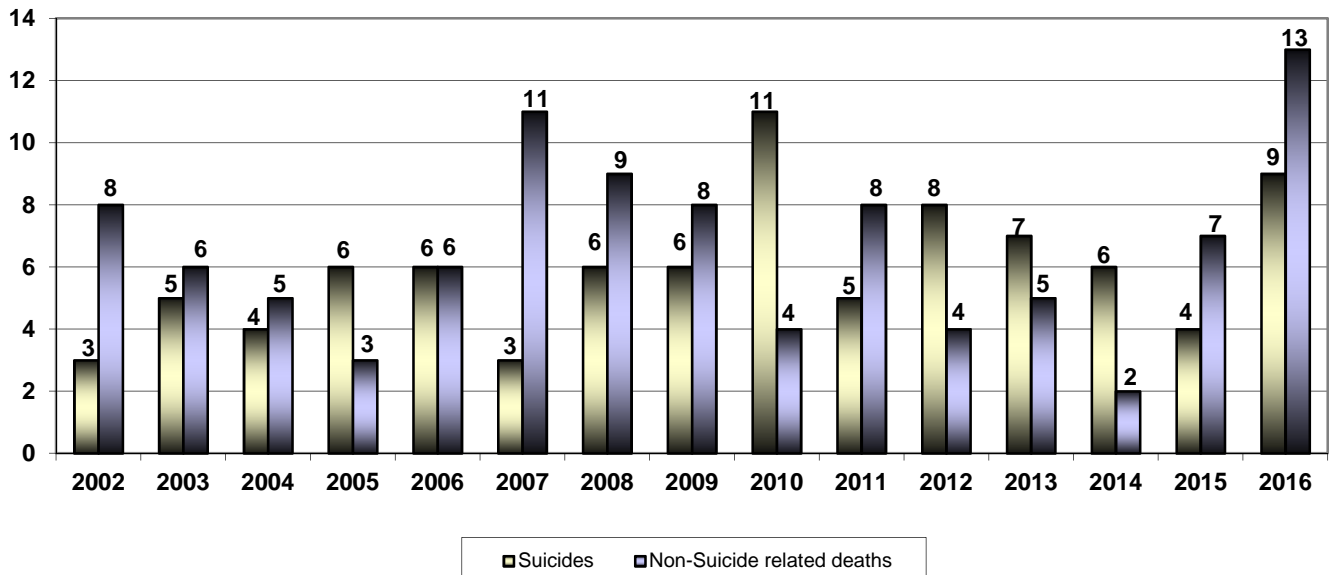
It should be noted that the Huber count is part of the jail population total. The Huber count is reported only for the 15th day of each month by the county jails and is a snapshot of the monthly work release population.

**Wisconsin County Jail Populations
% of Males and Females - 2007-2016**

Year	% Male	% Female
2007	88.39	11.61
2008	88.73	11.27
2009	89.16	10.84
2010	88.76	11.24
2011	87.98	12.02
2012	87.44	12.56
2013	86.78	13.22
2014	85.90	14.10
2015	85.56	14.43
2016	85.04	14.96

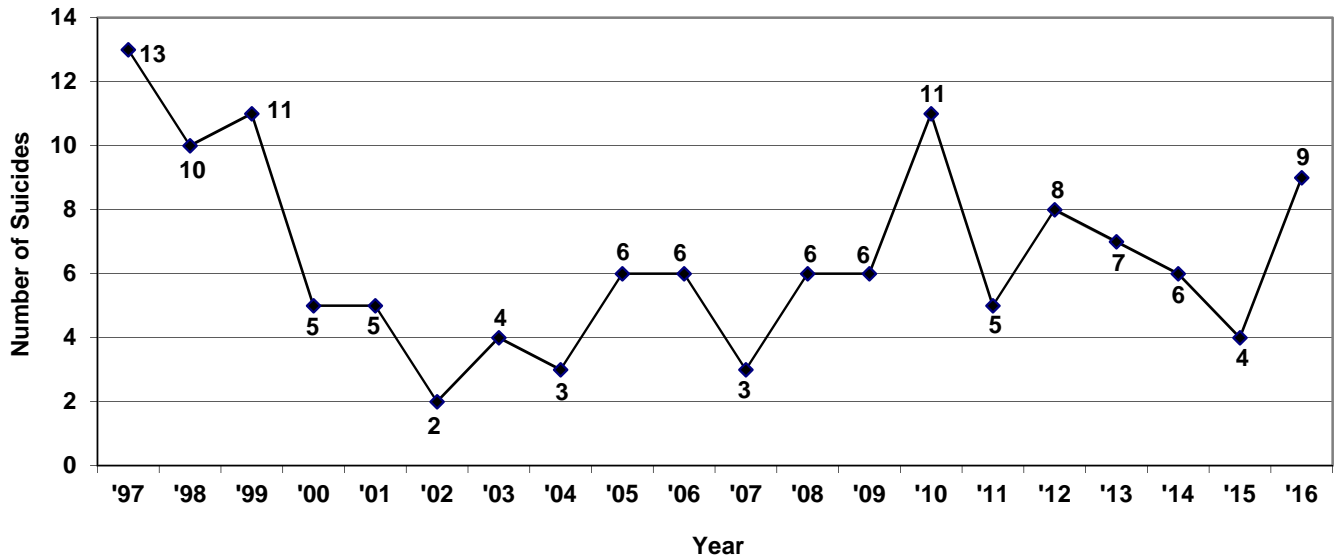
In 2016, Wisconsin county jails reported that 85.04% of their population was male and 14.96% female. Comparatively, the U.S. Department of Justice Bureau of Justice Statistics reported that, nationwide, males comprised 85.7% and females comprised 14.3% of county jail populations at year end 2015.

In Custody Deaths - Wisconsin Local Detention Facilities 2002-2016



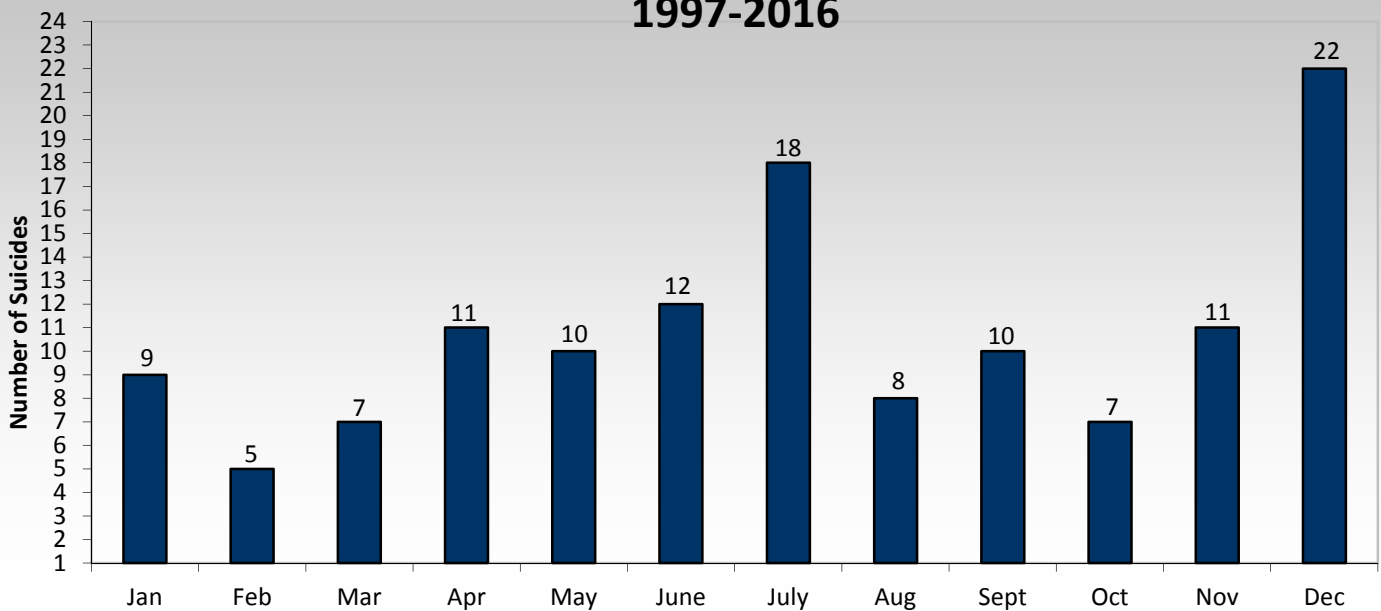
Wisconsin local detention facilities include county jails, a house of correction, a tribal jail, unlocked Huber facilities, secure juvenile detention facilities and municipal lockups.

Suicides in Wisconsin County Jails 1997-2016



The chart below shows the total number of suicides that have occurred since 1997 in WI county jails, broken out into the months in which they occurred.

**In-Custody Suicides – Distribution by Months
Wisconsin County Jails
1997-2016**



SECURE JUVENILE DETENTION FACILITIES

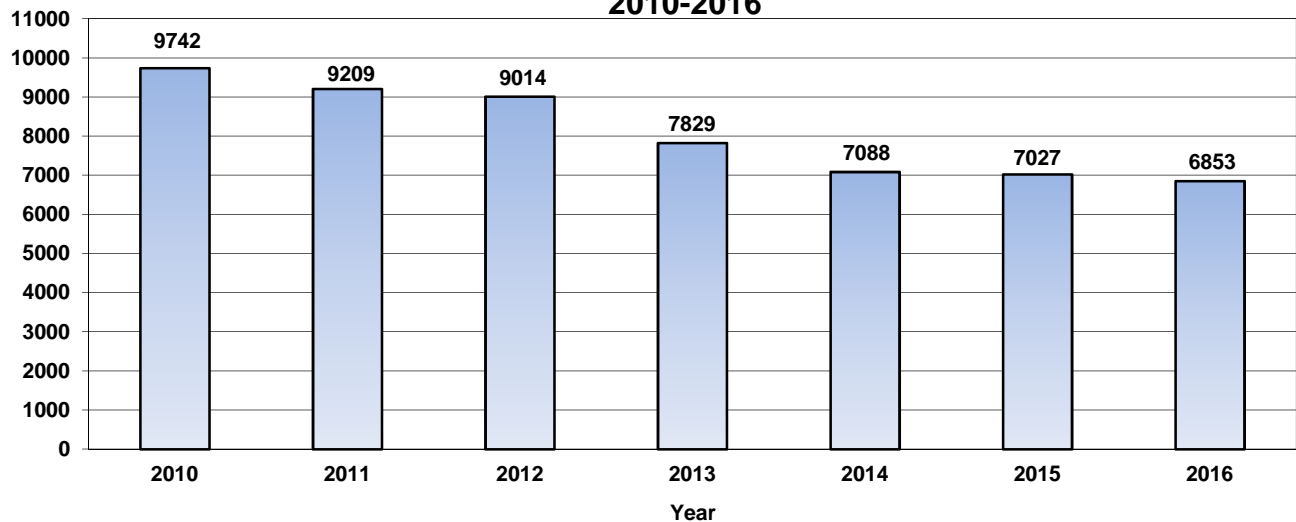
Wisconsin has 13 DOC approved county operated secure juvenile detention facilities (see map on page 6). These facilities provide detention for juveniles who require placement in a secure environment. They vary in size from a rated capacity of 14 in Portage County to 121 in Racine County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juveniles' return to the communities from which they came.

WISCONSIN SECURE JUVENILE DETENTION FACILITIES 2016 ADMISSIONS				
Facility	Capacity	Males	Females	Total
Brown County	50	456	160	616
Dane County	24	374	139	513
Fond du Lac County	27	368	188	556
La Crosse County	26	238	86	324
Marathon County	20	264	126	390
Milwaukee County	120	1,514	361	1,875
Northwest Regional	23	460	127	587
Portage County	14	212	125	337
Racine County	121	372	156	528
Rock County	35	208	83	291
Sheboygan County	27	287	105	392
Washington County	26	185	132	317
Waukesha County	18	127	0	127
Statewide Total	531	5,065	1,788	6,853

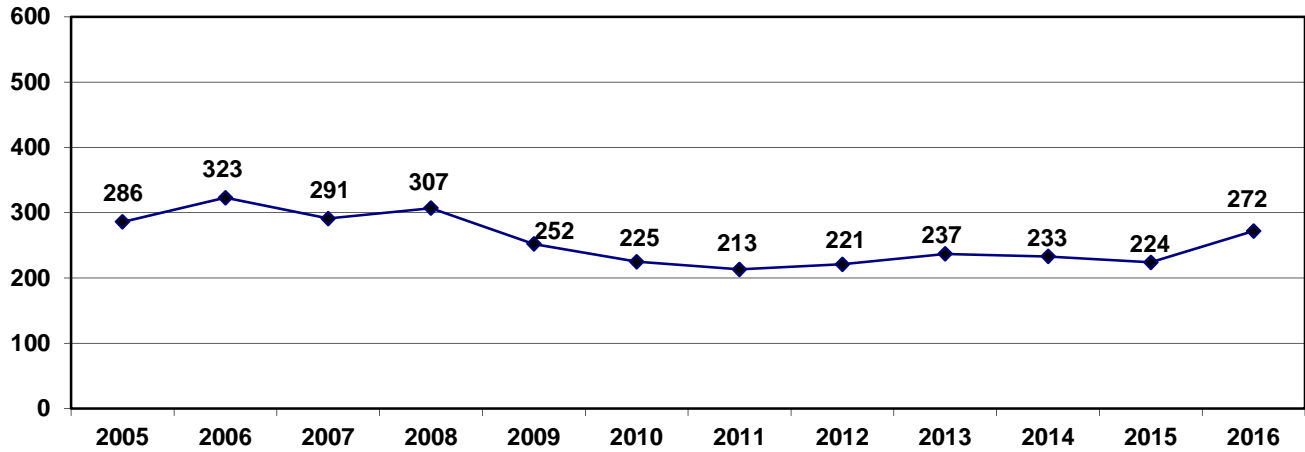
**Wisconsin Secure Juvenile Detention Facilities
2010-16 Admissions Comparisons**

County	2010	2011	2012	2013	2014	2015	2016	2015-16 % Change	2010-16 % Change
Brown	502	337	373	530	716	731	616	-15.7%	22.7%
Dane	549	559	509	478	468	433	513	18.5%	-6.6%
Fond du Lac	266	272	309	211	553	575	556	-3.3%	109.0%
La Crosse	509	462	414	414	209	321	324	0.9%	-36.3%
Manitowoc	422	375	365	-	-	-	-	-	-
Marathon	546	566	396	355	358	383	390	1.8%	-28.6%
Milwaukee	2,753	2,773	2,863	2,518	2,157	1,880	1,875	-0.3%	-31.9%
NW Regional	754	680	541	635	533	585	587	0.3%	-22.1%
Oconto	262	143	222	23	-	-	-	-	-
Outagamie	689	568	504	426	-	-	-	-	-
Portage	248	296	331	240	285	271	337	24.4%	35.9%
Racine	704	650	486	505	558	546	528	-3.3%	-25.0%
Rock	525	405	587	432	436	430	291	-32.3%	-44.6%
Sheboygan	355	385	318	351	274	430	392	-8.8%	10.4%
Washington	453	504	588	491	359	346	317	-8.4%	-30.0%
Waukesha	205	234	208	220	182	96	127	32.3%	-38.0%
TOTALS	9,742	9,209	9,014	7,829	7,088	7,027	6,853	-2.5%	-29.7%

**Wisconsin Secure Juvenile Detention Facilities Admissions
2010-2016**



**Wisconsin Secure Juvenile Detention Facilities
Average Daily Population
2005-2016**



The average daily population of Wisconsin's secure juvenile detention facilities peaked at 323 in the year 2006. From 2015 to 2016, the average daily population increased by 21.42%. Collectively, Wisconsin's juvenile detention facilities operated at 53% of capacity in 2016.

Source of admissions and population information: secure juvenile detention facilities reports to ODF.

**Wisconsin Secure Juvenile Detention Populations
% of Males and Females - 2007-2016**

Year	% Male	% Female
2007	79.87	20.13
2008	79.85	20.15
2009	81.67	18.33
2010	82.18	17.82
2011	82.14	17.86
2012	81.28	18.72
2013	81.72	18.28
2014	81.22	18.78
2015	79.51	20.49
2016	79.79	20.21

AUTHORITY AND HISTORY OF THE OFFICE OF DETENTION FACILITIES

The Department of Corrections (DOC) is charged with establishing standards and regulations for local places of detention with regard to their methods of treatment, management, safety, security, adequacy and fitness (s. 301.37 Wis. Stats.). This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff and inmates in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

APPLICABLE ADMINISTRATIVE RULES AND STATE STATUTES

DOC 346 – Secure Detention for Juveniles
DOC 348 – Huber Facilities
DOC 349 – Municipal Lockup Facilities

DOC 350 – Jails
WI State Statute 301.37
WI State Statute 302 (various sections)

The History of Jail Inspection in Wisconsin

1871	Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform.
1872	The first state official to inspect jails was a secretary of the State Board of Charities and Reform.
1910	The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads.
1913	The Legislature provided for the appointment of two jail inspectors charged with the responsibility of “visiting” every jail and lockup at least once per year.
1925	Regular jail inspections had been discontinued.
1940	One full-time inspector was appointed to cover the entire state.
1958	The Division of Corrections provided for two full-time detention supervisors.
1975	The Division of Corrections provided for five full-time detention supervisors assigned to various Probation and Parole regional offices.
1989	The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration.
1996	The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization.

FUNCTIONS OF THE OFFICE OF DETENTION FACILITIES

Inspections

The Office of Detention Facilities is responsible for the annual inspection of all locally operated places of detention as defined in WI State Statute 301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include 75 county jails, 1 tribal jail, 50 municipal lockups, 4 Huber facilities, 13 secure juvenile detention facilities and numerous court holding areas.

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects. ODF Specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's departments, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctional best practices.

Administrative Reviews

The Office of Detention Facilities reviews various incidents which occur in local places of detention including suicides, escapes, and other unusual occurrences in an effort to improve the management and operations of correctional facilities in compliance with federal, state and local correctional laws and standards.

Correspondence

The Office of Detention Facilities receives and responds to letters, emails, and other forms of communication from inmates, inmates' families, the Governor's Office, legislators, media representatives, other public officials, and community members.

Regional Meetings

To promote information sharing and networking between local jurisdictions and the DOC, Detention Facilities Specialists organize regional meetings with various detention staff throughout the year. These meetings may include sheriffs, jail personnel (administrators, medical/mental health professionals, chaplains, and program coordinators), secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of Justice Training and Standards and the

Department of Health Services. Regional meetings are an excellent means of disseminating information, providing technical assistance, and discussing issues of mutual concern.

Public Meetings

The Detention Facilities Specialists regularly attend public meetings of county boards, county board subcommittees, criminal justice coordinating councils, design development and construction committees, and various community groups when invited. Meetings often focus on the planning and construction of new facilities, as well as other detention issues of local concern. Topics may include statute and administrative rule interpretations as well as correctional best practices from national organizations such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections to name a few.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and safe and sound correctional operations and management. The Office of Detention Facilities staff provide a variety of training opportunities throughout the year to jail staff including administrators, supervisors and line staff. Additionally, they provide training to jail health care professionals, secure juvenile detention superintendents, and their staff. ODF staff develop, deliver or coordinate training opportunities through conferences, specialized programs, and state required officer training programs. ODF staff are involved with and are longstanding conference planning committee members for the Wisconsin Jail Association and Jail Healthcare and Wisconsin Jail Administrators Training Conferences, which are held annually.

The 22nd Annual Jail Administrators Training Conference was held in 2016, bringing together approximately 160 attendees that included sheriffs, jail administrators, supervisors, and other corrections professionals. The event is conducted in conjunction with the Department of Justice (DOJ) Training and Standards Bureau and is considered a premier event in Wisconsin for local corrections management staff. In addition, DOJ and ODF staff coordinated an annual two day training program for secure juvenile detention superintendents.